



Northern Territory Government

Department of Community Development, Sport & Cultural Affairs

Report on

**Local
Government
Grant Programs**

for 2004-05



LOCAL GOVERNMENT
AND REGIONAL DEVELOPMENT DIVISION

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FOREWORD

This report summarises the local government funding programs for the 2004-2005 financial year administered by the Local Government & Regional Development Division of the Department of Community Development, Sport and Cultural Affairs.

Its purpose is to provide those recipients of local government assistance with insight into the allocation of grants and to allow relative comparisons across the range of recipients.

This Department continues to see the ongoing development and refinement of funding programs as essential. All recipients of local government assistance are encouraged to submit comments on any aspect of the grant allocation process and discuss data input in relation to the delivery of local government services within their communities.

In presenting this report, I extend my thanks to the officers of the Local Government & Regional Development Division for their efforts towards the further development of local government throughout the Territory.

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November 2004

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CHAPTER 1

Introduction

This is the fifteenth annual report on local government grant funding allocated, and to be paid, to local governing bodies through the Department of Community Development, Sport and Cultural Affairs during 2004-05. The allocations are based upon recommendations made by the Department for the distribution of funds provided under the Northern Territory *Appropriation Act*.

The Northern Territory Government is committed to strong, independent local government. This policy is based on the premise that services should be devolved to the level at which they can most effectively and efficiently be managed, and that local government is the appropriate sphere of administration for the delivery of these services. There are two streams of local government within the Northern Territory:

- municipal government, which applies to the six major population centres; and
- community government, which provides for the local administration of small and remote communities throughout the Territory.

In addition to these incorporated local government authorities, the Department also provides funding and assistance to a number of "association" councils, special purpose towns, aboriginal urban living areas, minor communities and other organisations providing local government services to Territorians.

The Northern Territory Minister responsible for Local Government may recommend to the Commonwealth Minister responsible for Local Government, that an "association" council be declared to be a local governing body if it is providing local government type services. Such councils, if incorporated under the *NT Associations Incorporation Act*, are recognised as local governing bodies under that Act and are required to comply with certain sections of the *Local Government Act*.

In all, there are 83 organisations receiving funding and other assistance through this appropriation in the belief that community self-management in undertaking the functions required can best be achieved through local government, based on a suitable legislative framework and equitable funding programs.

A major aim of the Local Government & Regional Development Division is to promote and extend local government to all Territorians while maximising the proficiency in community self-management through such

governance. In addition, the Division also provides advice to Government on local government matters throughout the Northern Territory.

One of the Division's primary functions is to ensure the timely and equitable annual distribution of special purpose grants, operational subsidies and capital grants that facilitate local government and allow it to prosper and develop throughout the Northern Territory.

In addition, the Department of Community Development, Sport and Cultural Affairs has a small regionally based field service network, which provides support to existing councils.

In publishing this report, the Department supports Recommendation 196 of the Royal Commission into Aboriginal Deaths in Custody, which calls for an explanation of funding processes.

It should be noted that this Report deals only with funding provided by the Northern Territory to local government.

The Northern Territory Grants Commission prepares the recommendations for the distribution of Commonwealth Financial Assistance Grants to local governing bodies. These grants are endorsed and approved respectively by both the Territory and the Federal Ministers responsible for Local Government. In 2004-05 the Northern Territory allocation through the NT Grants Commission is approximately \$21.73 million. This is comprised of both untied financial assistance (approx. \$10.64 million) and local roads funding (approx. \$11.08 million). The Grants Commission provides its own annual report which is available through Mr Ted Clark on telephone 899 98405.

During 1999-00, the Division achieved its stated aim of revising the methodology for the calculation of the Northern Territory Operational Subsidy. The revised methodology was applied to that program in 2000-01 for the first time and continues to be applied this year.

CHAPTER 2

Program Funding Overview

During 2004-05 the Department of Community Development, Sport and Cultural Affairs will make payments of special purpose grants and subsidies to 63 local governing bodies and 20 organisations involved in the provision of local government services. These grants and subsidies amount to \$43.20.

A major portion (\$21.73 million) of the Department's budget comprises the payment of approximately \$10.64 million in Commonwealth financial assistance and approximately \$11.08 million in Commonwealth local roads funding to the 63 recognised local governing bodies throughout the Northern Territory. In addition, \$15.65 million in Northern Territory operational subsidies is distributed to 56 local governing bodies, which excludes municipal councils and special purpose towns.

Further, the Local Government Grants Program finances an Infrastructure Maintenance Program which allocates tied grants totalling \$2.38 million to non-municipal councils for capital items such as key staff housing, plant and equipment, office furniture, motor vehicles and council offices.

Other grants and subsidies are provided, on application to and approval by the Minister for Local Government, for such purposes as training of elected members and staff, animal control, provision of local government services on minor communities, maintenance of reserves, promotion and development of local government, accounting systems, audits, investigations and inquiries.

Up to several years ago, there were additional allocations for the provision of establishment grants to communities that changed their status from "association" councils to become incorporated under the *Local Government Act* as community government councils. In 2004-05 there is, again, no specific provision for grants to newly established community government councils. Any such applications will continue to be considered individually on its merits.

The Program for grants and subsidies is as follows:-

	2004/2005	2004/2005	2003/2004	2003/2004
	\$	\$	\$	\$
Commonwealth Financial Assistance Grants		21,735,711		21,194,856
Loan Assistance		-		-
Northern Territory Operational Subsidy		15,654,597		15,052,993
Minor Communities/AULA Funding		1,070,367		1,128,534
Dump Funding		570,970		570,970
Infrastructure Maintenance Funding		2,387,535		2,387,535
Reserves and Other Organisations		862,008		947,008
Access Centres and Specific Grants		42,000		170,000
Needs Based (Special Purpose Grants)				
Local Government		878,523	827,738	
Capacity Building		-	600,000	
Regional Development Fund		-	500,000	1,927,738
		\$43,201,711		\$43,379,634

Reconciliation of the Program with Budget Paper No. 2

	\$000
Local Government Funding as per Budget paper No.2	42,308
Increase in Financial Assistance and Road Grants (\$21,292-\$21,736)	444
Increase in NT Operational Funding As per Cabinet Decision No 1527 28/09/04	450
2004-2005 Grants Program	<u>\$43,202</u>

As Budget Paper No. 2 is finalised before the Commonwealth advises the allocation of FAGS for the coming year, the Department uses the previous years base figure until actual funding confirmation is received.

CHAPTER 3

Northern Territory Operational Subsidy

The Northern Territory Operational Subsidy provides the main financial support to non-municipal local governing bodies to assist them in the provision of local government services.

The funding level of \$15.65 million is \$601,000 more than the previous year. The increase in funds relates to;

- a) a net increase of \$91,000 after offsetting the productivity dividend of \$30,000 against the CPI increase of \$124,000; and
- b) an additional \$450,000 approved by cabinet and a transfer of \$60,604 from the needs based pool respectively to provide a one year exemption from funding losses to council in 2004-05.

This is the main support offered to councils by the Northern Territory Government in order to assist with the provision of local government services. It is paid to the community government and association councils and is not available to the municipal councils. The funds are untied and have been distributed on an expenditure needs basis in accordance with a formula introduced for the first time in 2000-01.

The new methodology was discussed, negotiated and developed over three years prior to its introduction and included a three-year phase in. A certainty of approach has evolved as a result of the detailed implementation process. The methodology was aimed at those councils that are experiencing growth in population and population share became a major driver in the assessment of need within an organisation. It also rewards those councils that are prepared to raise or increase their revenue raising capacity. In addition, it has a built in incentive (known as the Distributed Service Delivery Index or DSD) for the councils that provide local government services over a wide area. However, these factors disadvantage the "no growth" councils and who deliver local government services over very small areas. It was made clear to those councils that "to stand still was to go backward". The methodology further rewards those councils that are community government council with a 30% loading.

The year 2002-03 was the third and final year of a three-year phase in period. It was intended that the phasing in would provide the time for local governing bodies to consider the need to address such issues as service delivery over a larger area.

In the 2001-02 report on Local Government Grant Programs grant recipients were advised that changes to the level of funding in the final year would be dramatic. This has proven to be the case and will continue.

The establishment of the new Thamurrur and Nyirranggulung-Mardrulk-Ngadberre Councils had an effect on the allocations to all other councils in 2003-2004. The comparative size of Thamurrur and its change in status from an 'association' to a community government council have combined to increase the grant substantially.

As a result of the size of some of the movements in allocations to councils, consideration for the introduction of some form of loss assist factor was necessary. While a nil loss assist factor would achieve the purpose for which the methodology was introduced it was agreed that the loss in grant that some councils would sustain would place too great a strain on the resources of those councils. On the other hand, the application of a loss assist factor of less than 10% would provide too soft a cushion for those councils. Hence the allocation with a loss assist factor of 10% was therefore the preferred allocation.

The new methodology was developed to reward those councils that were community government councils, to compensate growing councils and to encourage those that were required to provide local government services over large areas. The new methodology was phased in over three years.

The population figures used for the allocations within this pool are based on the population figures gathered by the Northern Territory Grants Commission by annual survey. They are the latest available and have been settled by the Commissioners. The Commission also calculates expenditure figures used in the methodology.

The calculation establishes a needs based grant. This, however, has to be adjusted in line with the total funding available for the program. A loss assist factor is then used to ensure that no council suffers a grant loss greater than 10% compared to the previous year.

Statements comparing the various factors applied to expenditure needs in the 2004-05 allocations with the factors used in the 2003-04 allocations are attached as follows:

- Appendix A - Population and population share
- Appendix B - Service charges and incentive grant
- Appendix C – Distributed Service Delivery Index and Community Government Status

The distribution of the NT Operational Subsidy to the 56 community government councils and local governing bodies for 2004-05 is shown below.

Operational Subsidy Distributions

Community	2004/2005	2003/2004
	Grant	Grant
	\$	\$
Aherrenge	177,716	177,716
Ali Curung	146,267	146,267
Alpurrurulam	217,691	217,691
Amoonguna	78,603	78,603
Angurugu	303,887	303,887
Anmatjere	790,083	790,083
Aputula	99,274	99,274
Areyonga	112,721	112,721
Arltarlpilta	168,005	168,005
Belyuen	129,785	129,785
Binjari	182,680	182,509
Borrooloola	290,763	275,217
Coomalie	515,091	515,091
Cox Peninsula	106,660	106,660
Daguragu	309,017	309,017
Elliott	209,827	209,827
Galiwinku	400,207	400,207
Gapuwiyak	264,263	264,263
Gulin Gulin ¹	0	66,080
Ikuntji	114,683	114,683
Imanpa	85,354	85,354
Jilkmिंगgan	261,132	130,985
Kaltukatjara	228,014	130,806
Kunbarllanjnja	512,790	512,790
Lajamanu	335,904	335,904
Ltyentye Purte	204,654	204,654
Manningrida	422,324	421,829
Marngarr	175,250	175,250
Mataranka	117,911	117,911
Milingimbi	208,718	208,718
Milyakburra	84,345	84,345
Minjilang	270,151	270,151
Naiyu Nambiyu	249,313	224,752
Nganmariyanga	170,093	165,549
Ntaria	144,574	144,574
Numbulwar	390,633	390,633
Nyirranggulung	770,756	532,184
Nyirripi	136,610	136,610
Papunya	107,182	107,182
Peppimenarti	198,125	198,125
Pine Creek	194,020	194,020
Ramingining	192,916	192,916
Tapatjatjaka	190,965	190,965
Thamarrurr	808,234	745,649
	2004/2005	2003/2004

Community	Grant \$	Grant \$
Timber Creek	150,411	150,411
Tiwi Islands	1,494,885	1,408,429
Umbakumba	174,058	169,075
Urapuntja	333,026	333,026
Walangeri Ngumpinku	300,582	300,582
Wallace Rockhole	117,708	117,708
Walungurru	146,331	146,331
Warruwi	148,006	148,006
Watiyawanu	142,684	142,684
Yirrkala	211,391	208,975
Yuelamu	111,541	111,541
Yuendumu	565,795	565,795
Yugul Mangi	680,988	680,988
Total	\$15,654,597	\$15,052,993

CHAPTER 4

Minor Communities/Aboriginal Urban Living Areas (AULA) Program

The purpose of the Program is to provide assistance to those smaller organisations delivering local government services that are not eligible for assistance under either the Northern Territory Operational Subsidy Program or the Commonwealth's Financial Assistance Program.

While the Program is being administered as one, the calculation of the individual grants, is based on the separate formulas used previously.

The Minor Community grants are calculated on the basis of a methodology that, in calculating a grant for each community, the Department considers four major factors. They are:

- base grant of \$70,000 per community;
- a population grant of \$168 per capita;
- a dispersion factor calculated on the number of communities that the organisation is serving that have a population over 40; and
- a loss assist factor, to ensure that no council suffers a grant loss greater than 5% compared to the previous year,

The application of the above factors establishes a needs base grant. This, however, has to be adjusted in line with the total funding available for the program.

The Aboriginal Urban Living Areas grants are calculated on a formula similar to the above but contains a distance disability factor rather than a dispersion factor.

Assistance to other minor communities that are moving toward local government incorporation may be available at ministerial discretion through Special Purpose Grants.

This Program continues to be under review.

Funding for 2004-2005 totals \$1,070,367. Compared to last year's allocation the level of funding has been reduced by an amount of \$58,167. The reduction relates to funding that has ceased to the Aboriginal Development Foundation for non-compliance. This amount was added to the Needs Based Program.

The funding levels for the 10 minor communities/aboriginal urban living areas are shown below.

Minor Communities/ Aboriginal Urban Living Areas	2004/2005 Grant \$	2003/2004 Grant \$
ADF	19,388	77,555
Bagot	112,113	112,113
Bawinanga	124,494	124,494
Demed	69,226	69,226
Gwalwa Daraniki	86,240	86,240
Julalikari	193,058	193,058
Kalano	130,439	130,439
Mabunji	49,533	49,533
Ngaliwurru-Wuli	85,281	85,281
Tangentyere	200,595	200,595
Total	\$1,070,367	\$1,128,534

CHAPTER 5

Infrastructure Maintenance Program

The local government infrastructure deficiency throughout all communities in the Northern Territory has been recognised over a long period. For this reason the Department continues to an Infrastructure Maintenance Program.

The Northern Territory Government has supplied a total of \$39.32 million in a mix of capital and maintenance grants over the past seventeen years. Some of the infrastructure needs of councils addressed by this program include council offices and workshops, office furniture and equipment, key staff housing and essential operation plant and equipment.

While there have been significant advances made during this period, considerable development is still necessary to ensure that the infrastructure within all communities is raised to an acceptable standard. However, it is unlikely that Territory resources alone will be adequate for this task.

Funding for 2004-05 totals \$2.38 million and is the same as last year. Funds are allocated to every community on an annual basis using a simple formula that takes into account:

- . a base grant of \$30,000 base grant; and
- . an allocation of \$168 per capita based on the population of each community.

This method of distribution enables communities to embark on accurate forward planning as councils can anticipate approximate grant allocations for future years.

Communities are informed of their notional allocation early in the financial year. Communities are requested to submit applications for capital items they wish to purchase to the Department of Community Development, Sport and Cultural Affairs for approval prior to the release of these funds. This ensures that capital infrastructure expenditure is consistent with each community's objectives and financial management plan for the year.

The Department will continue to assist councils with financial management of capital funds. It will also assist in identifying their capital requirements, where a request for such assistance is made, as well as identifying other sources of funding that may be available.

Appendix 1 outlines the population figures used to calculate the 2003-04 grants. The 2004-05 Capital Funding levels are outlined below.

Infrastructure Maintenance Funding Distributions

Community	2004/2005 Grant \$	2003/2004 Grant \$
Aherrenge	37,604	37,604
Ali Curung	36,964	36,964
Alpurrurulam	39,749	39,749
Amoonguna	33,830	33,830
Angurugu	42,185	42,185
Anmatjere	51,346	51,346
Aputula	32,953	32,953
Areyonga	33,463	33,463
Arltarlpilta	33,510	33,510
Belyuen	33,723	33,723
Binjari	33,816	33,816
Borrooloola	43,006	43,006
Coomalie	52,525	52,525
Cox Peninsula	33,997	33,997
Daguragu	40,521	40,521
Elliott	37,973	37,973
Galiwinku	54,963	54,963
Gapuwiyak	44,364	44,364
Gulin Gulin Weemol ¹	0	32,127
Ikuntji	32,069	32,069
Imanpa	32,544	32,544
Jilkminggan	33,384	33,384
Kaltukatjara	34,856	34,856
Kunbarllanjnja	45,984	45,984
Lajamanu	43,542	43,542
Ltyenye Purte	38,357	38,357
Maningrida	59,099	59,099
Marngarr	34,355	34,355
Mataranka	34,206	34,206
Milingimbi	42,442	42,442
Milyakburra	32,878	32,878
Minjilang	33,380	33,380
Naiyu Nambiyu	36,351	36,351
Nganmariyanga	36,374	36,374
Ntaria	38,658	38,658
Numbulwar	46,806	46,806
Nyirranggulung	110,889	78,762
Nyirripi	34,387	34,387
Papunya	35,432	35,432
Peppimenarti	33,134	33,134

Pine Creek	37,971	37,971
Ramingining	40,360	40,360
Tapatjatjaka	34,007	34,007
Thamarrurr	63,508	63,508
Timber Creek	34,090	34,090
Tiwi Island	129,039	129,039
Umbakumba	37,136	37,136
Urapuntja	42,488	42,488
Walangeri Ngumpinku	36,797	36,797
Wallace Rockhole	32,228	32,228
Walungurru	36,267	36,267
Warruwi	35,413	35,413
Watiyawanu	33,621	33,621
Willowra	32,786	32,786
Yirrkala	44,299	44,299
Yuelamu	33,953	33,953
Yuendumu	45,924	45,924
Yugul Mangi	52,029	52,029
Total	\$2,387,535	\$2,387,535

1 Now part of the Nyirrangulung Mardruk Ngadberre Regional Council.

CHAPTER 6

Dump Funding Program

The Department of Community Development, Sport and Cultural Affairs distributes Dump funding to communities and resource centres throughout the Northern Territory to enable them to provide and maintain local dumps.

Funds are distributed on a methodological basis that is population driven to ensure that each recipient council receives an equitable share of the funds commensurate with its responsibilities. Population figures for Dump funding allocation takes into consideration the impact of tourists on various communities.

In calculating the grants, the Department took into consideration four factors. They are:

- . a base grant of \$7,500;
- . a population grant of \$168 per capita;
- . the application of a cost index; and
- . the application of a dispersion index; i.e. numbers of dumps maintained by individual communities.

The application of the above factors establishes a needs base grant. This, however, has to be adjusted in line with the total funding available for the program.

Communities are advised of their funding allocation early in the financial year. If all previous acquittals are complete, then funding is made available immediately.

The amount provided for distribution within this pool has been fixed at \$570,970 for a number years and is the same for 2004-05.

The break up of funding allocations are set out below.

Dump Funding Distributions

Community	2004/2005 Grant \$	2003/2004 Grant \$
Aherrenge	6,200	6,786
Ali Curung	5,695	6,524
Alpurrurulam	10,105	9,991
Amoonguna	3,739	3,216
Angurugu	9,719	11,021
Anmatjere	24,035	24,592
Aputula	4,669	4,153
Areyonga	3,348	3,685
Arltarpilta	5,054	4,822
Belyuen	3,450	3,434
Binjari	3,107	3,243
Borrooloola	9,336	9,651
Coomalie	22,400	22,726
Cox Peninsula	4,360	4,368
Daguragu	8,797	9,464
Elliott	6,167	7,818
Galiwinku	23,808	22,830
Gapuwiyak	11,311	11,794
Gulin Gulin ¹	0	2,505
Ikuntji	2,678	2,303
Imanpa	2,805	2,859
Jilkminggan	3,089	2,917
Julalikari Burumana	10,681	11,112
Kaltukatjara	6,112	6,179
Kunbarllanjnja	16,345	14,551
Lajamanu	10,963	12,312
Larrimah	632	657
Ltyenye Purte	7,092	7,413
Mabunji	4,825	5,020
Maningrida	26,443	26,194
Mataranka	5,017	4,801
Milingimbi	18,281	12,942
Milyakburra	3,656	3,804
Minjilang	4,328	4,208
Naiyu Nambiyu	6,685	6,500
Ngaliwurru- Wuli	6,789	7,064
Nganmariyanga	6,026	6,865
Ntaria	7,464	7,986
Numbulwar	16,140	16,833
Nyirranggulung	24,012	16,541
Nyirripi	6,298	6,462
Papunya	4,606	4,792
Peppimenarti	3,602	3,553
Pine Creek	4,363	6,363
Ramingining	8,617	8,966
Tapatjatjaka	3,672	3,932
Thamarrurr	32,879	34,812

Community	2004/2005 Grant \$	2003/2004 Grant \$
Thangkenhareng	859	894
Timber Creek	3,945	4,212
Tiwi Islands	40,363	37,665
Umbakumba	7,704	7,886
Urapuntja	22,044	18,307
Walangeri Ngumpinku	7,314	8,310
Wallace Rockhole	2,137	2,619
Walungurru	6,986	7,111
Warruwi	5,360	5,577
Watiyawanu	3,387	4,356
Willowra	3,042	3,165
Yirrkala	10,536	10,422
Yuelamu	3,962	4,110
Yuendumu	14,855	15,469
Yugul Mangi	19,076	20,303
Total	\$570,970	\$570,970

CHAPTER 7

Other Funding Programs

Reserves and Other Organisations

The ongoing activities of reserves and other organisations have traditionally been assisted through Local Government funding. In particular the location of the reserves are such that there is no local authority available to take over their responsibilities.

It is proposed that in 2004-05 this pool be \$862,008.

Recurrent funding has, in the past, been provided to a number of non-local governing bodies shown below and is not formula based. It is proposed to continue the funding in 2004-05 but with a net reduction in the pool of \$85,000.

The net reduction is illustrated below.

- transfer from the other specific grants pool - \$75,000
- transfer to the Department of Infrastructure Planning and Environment for Keep Australia Beautiful Council - \$160,000

The increase from the transfer from specific grants has been applied as follows:

- increase in the Julalikari Burumana grant for providing services to Mungkata - \$25,000
- increase in the RSPCA grant by the amount provided by a special purpose grant in 2003-04 - \$40,000
- increase in the Robbie Robbins Reserve grant by the amount provided by a special purpose grant in 2003-04 - \$10,000

It is further proposed that apart from the above adjustments, grants to the grantee organisations be fixed at the same level as 2003-04. The funding levels for the 11 reserves/other organisations are shown below.

Organisation	2004-05 Grant	2003-04 Grant
ARDS	227,562	227,562
Blatherskite Park	135,000	135,000
Daly Waters	8,963	8,963
Jabiru Town Development Authority	31,385	31,385
Julalikari Burumana	124,893	99,893
Keep Australia Beautiful Council	0	160,000
Larrimah	8,922	8,922
Olive Pink Reserve	126,000	86,000
Robbie Robins Reserve	68,000	58,000
RSPCA	95,000	55,000
Thangkenhareng	36,283	36,283
Total	\$862,008	\$987,008

Other Specific Grants

In 2004-05 this pool will reduce to \$42,000 and represents a grant payable to the Katherine Town Council for the yearly maintenance of the Katherine low level reserve. Funds for this purpose were originally transferred from the Department of Infrastructure, Planning and Environment.

This program previously provided \$128,000 for the maintenance of access centres (\$32,000 to each of the municipalities of Alice Springs, Tennant Creek, Katherine and Palmerston). Funding has been ceased to the municipal councils for the access centres. This saving has been applied to the reserves and other organisations pool (\$75,000) and the needs based pool (\$53,000) respectively.

Needs Based (Special Purpose Grants)

The needs based program is the balance remaining after having allocated funds for the NT financial assistance programs. The funds within this program are available for specific purposes relating to the needs of individual local governing bodies but a part of the pool is identified especially for projects relating to capacity building.

The balance for 2004-05 totals \$878,523. In previous years the focus of needs based funding has been in the areas of;

- training;
- key staff housing;
- road plant/equipment;
- social infrastructure/recreational facilities; and
- management consultancies.

The provision of funding to local governments under this program is at the discretion of the Minister for Local Government.

Detailed below are the special purpose grant allocations paid in 2003/2004.

Council/Organisation	Specific Purpose	2003-2004 Needs Based \$	2003-2004 Capacity Building \$
Aherrenge	Transition and succession framework for Alyawarr Region		110,000
Alice Springs Town Council	Consultation Infrastructure Depreciation	5,000	
Angurugu	Renovation of Council office building	25,000	
Anindilyakwa Land Council	Feasibility study	15,000	
Anindilyakwa Land Council	Development of a regional baseline template modelled on the CAEPR model		31,693
Anmatjere	Contribution towards new duplex to house staff	20,000	
ANU (CAEPR)	Consultancy In-House Academic Research 3years		33,345
		2003-2004	2003-2004

Council/Organisation	Specific Purpose	Needs Based \$	Capacity Building \$
Aust Indigenous L/Ship Centre	Diploma in Indigenous Leadership		12,727
Australia Day Council	Assistance for Local Government Awards		2,000
Borrooloola	Feasibility Study for a swimming pool	30,000	
Coomalie	Assistance with Adelaide River show	9,000	
Coomalie	Top end triangle councils workshops		10,000
Dagaragu	To collect & analyse regional information & base data for development		30,000
Darwin City Council	Darwin General Cemetery McMillans Road	58,542	
Darwin City Council	Virtual government - capacity/development skills transfer through practice firm development		25,000
Desert Peoples Knowledge	Desert knowledge research		20,000
Duke of Edinburgh Awards	Youth Leadership development		50,000
Galiwinku	Proposed Workshops "Building Stronger Regions"	20,000	
Human Resources TA Council	Governance training evaluation 50:50 jointly funding with Dept of Health and Ageing		10,000
Indig. Community Volunteers	03/04 Partnership Agreement 50:50 funding arrangement with ICV to access volunteer mentor & skills transfer resources		25,000
Julalikari Burumana	Mungkarta Operational Subsidy	30,000	
Katherine Town council	Contribution towards Country Music Muster	15,000	
Keep Australia Beautiful	Tidy Town Capacity Building Forum	25,000	
Larrakia National Abor. Corp	NAIDOC Week promotion	10,500	
LGANT	HR Management & Developmental Projects E.M. Training	260,000	
LGANT	Regional Development Conference - Stronger Regions Conference		18,667
LGANT	additional funds for Governance Conference		80,000
LGASA	Consultation for introduction of Accrual Accounting	5,000	
Mataranka	Maintenance Elsey Cemetery	2,000	
Nhulunbuy Cemetery Trust	Maintenance Nhulunbuy Cemetery	11,500	
Nhulunbuy Cemetery Trust	Extra towards fencing of cemetery	4,000	
Nyirringgung Mardruk	Elections and Elected Member training	35,900	
Nyirringgung Mardruk	Barunga Festival 2004	10,000	
Nyirringgung Mardruk	Assistance with Dumps and Wugularr	15,838	
Nyirringgung Mardruk	Women's issues workshop - June 2004	5,000	
Ramingining	Extension to homelands resource centre for Council Office	50,000	
Reconciliation Australia	Research appropriate models for indigenous governance in Northern Australia		88,947
Robbie Robbins Reserve	Public Liability Insurance and associated costs	10,000	
RSPCA	Assist RSPCA to continue operations into the next financial year	40,000	
Tapatjatjaka	Consultant to complete brief on Simpson Desert Roads	30,000	
Tapatjatjaka	Governance training - trial and development of new methods		22,622
Tiwi Islands Local Government	Contribution towards staff housing	84,000	
Warruwi	Development of constitution and awareness in communities		30,000
Yuendumu	Fencing at Willowra	45,000	
Sub total		\$871,280	\$600,001
TOTAL			\$1,471,281

CHAPTER 8

Summary

Over recent years there has been a progressive refinement of grant allocation processes. In particular, there has been a transition from a largely subjective grant assessment to an objectively derived basis for determination of most grants.

The major advantages to client groups with this change in grant assessment are a greater consistency and predictability in the allocation of funds. This is, of course, essential for forward planning and effective future development of local government in the Territory.

The Department aims, where possible, to achieve greater equity and efficiency in the allocation of funds. Local government has a responsibility to deliver more effective services in an efficient manner and should plan to do this in an environment where external sources of funding are not increasing. Councils and funded organisations should continue to target funds to areas that result in effective service delivery to residents.

The Department has an ongoing commitment to review its local government funding programs, and welcomes any comments or suggestions for improvement from the local government industry. The review of Territory funding schemes was intended to reaffirm their continued appropriateness, relevance and effectiveness in the context of the Department's strategic planning objectives, and in line with Northern Territory Government policy directions.

The revised methodology for the calculation of NT Operational Grants to community government councils was introduced from the beginning of the 2000-01 financial year and continues to be applied. Population figures used in the calculation of the grants have been determined by the Northern Territory Grants Commission.

Appendix A

COMPARATIVE POPULATION AND POPULATION SHARE 2003/2004 TO 2002/2003

Community	2004/2005		2003/2004		Population Difference
	Population	Share	Population	Share	
Aherrenge	541	1.31	546	1.37	(5)
Ali Curung	483	1.17	500	1.26	(17)
Alpurrurulam	714	1.73	700	1.76	14
Amoonguna	297	0.72	275	0.69	22
Angurugu	859	2.08	875	2.20	(16)
Anmatjere	1,475	3.58	1,544	3.89	(69)
Aputula	228	0.55	215	0.54	13
Areyonga	234	0.57	249	0.63	(14)
Arltarlpilta	271	0.66	253	0.64	18
Belyuen	259	0.63	267	0.67	(8)
Binjari	263	0.64	274	0.69	(11)
Borrooloola	914	2.22	936	2.36	(21)
Coomalie	1,707	4.14	1,667	4.20	40
Cox Peninsula	315	0.76	289	0.73	26
Daguragu	743	1.80	756	1.90	(13)
Elliott	559	1.35	585	1.47	(26)
Galiwinku	1,835	4.45	1,792	4.51	43
Gapuwiyak	1,151	2.79	1,031	2.60	120
Ikuntji	146	0.35	149	0.37	(2)
Imanpa	189	0.46	183	0.46	6
Jilkmिंगgan	273	0.66	243	0.61	30
Kaltukatjara	380	0.92	349	0.88	31
Kunbarllanjnja	1,477	3.58	1,148	2.89	329
Lajamanu	939	2.28	972	2.45	(34)
Ltyentye Purte	599	1.45	600	1.51	(1)
Maningrida	2,359	5.72	2,092	5.27	268
Marngarr	309	0.75	313	0.79	(4)
Mataranka	414	1.00	391	0.98	23
Milingimbi	1,071	2.60	893	2.25	178
Milyakburra	217	0.53	207	0.52	10
Minjilang	255	0.62	243	0.61	13
Naiyu Nambiyu	503	1.22	489	1.23	14
Nganmariyanga	461	1.12	458	1.15	3
Ntaria	632	1.53	652	1.64	(20)
Numbulwar	1,207	2.93	1,207	3.04	1
Nyirranggulung	1,380	3.35	1,321	3.33	59
Nyirripi	317	0.77	315	0.79	2
Papunya	390	0.95	390	0.98	-
Peppimenarti	235	0.57	225	0.57	10
Pine Creek	532	1.29	593	1.49	(61)
Ramingining	756	1.83	744	1.87	12
Tapatjatjaka	297	0.72	288	0.72	9
Thamarrurr	2,537	6.15	2,406	6.06	131
Timber Creek	306	0.74	306	0.77	0
Tiwi Islands	2,467	5.98	2,372	5.97	95
Umbakumba	552	1.34	512	1.29	40
Urapuntja	968	2.35	897	2.26	72
Walangeri Ngumpinku	473	1.15	488	1.23	(15)
Wallace Rockhole	163	0.39	174	0.44	(11)
Community	2004/2005		2003/2004		

	Population	Share	Population	Share	Difference
Walungurru	454	1.10	450	1.13	4
Warruwi	388	0.94	389	0.98	(1)
Watiyawanu	249	0.60	260	0.65	(11)
Yirrkala	1,057	2.56	1,027	2.59	30
Yuelamu	295	0.72	284	0.71	11
Yuendumu	1,555	3.77	1,344	3.39	211
Yugul Mangi	1,573	3.82	1,582	3.98	(9)
TOTAL	41,226	100	39,710	100	1,516

Appendix B

COMPARISON OF CHARGING EFFORT INDEX AND INCENTIVE GRANTS

Community	2004/2005			2003/2004			Difference
	Service Charges	Charging Effort Index	Incentive Grant After Index	Service Charges	Charging Effort Index	Incentive Grant After Index	
Aherrenge	0	0.00	0	0	0.00	0	0
Ali Curung	0	0.00	0	43,605	1.69	28,554	-28,554
Alpurrurulam	0	0.00	0	10,500	0.29	4,911	-4,911
Amoonguna	0	0.00	0	15,000	1.05	17,859	-17,859
Angurugu	49,991	0.79	23,012	46,507	1.03	17,399	5,613
Anmatjere	4,021	0.04	1,078	0	0.00	0	1,078
Aputula	0	0.00	0	0	0.00	0	0
Areyonga	0	0.00	0	7,280	0.57	9,585	-9,585
Arltarlpilta	390	0.02	569	0	0.00	0	569
Belyuen	13,205	0.69	20,161	14,803	1.07	18,130	2,031
Binjari	82,137	4.26	123,499	73,788	5.21	88,174	35,325
Borrooloola	119,422	1.78	51,649	48,888	1.01	17,105	34,544
Coomalie	102,054	0.81	23,637	85,165	0.99	16,724	6,913
Cox Peninsula	0	0.00	0	14,401	0.96	16,312	-16,312
Daguragu	142,494	2.61	75,813	124,725	3.19	54,026	21,787
Elliott	54,912	1.34	38,878	36,438	1.20	20,401	18,476
Galiwinku	9,000	0.07	1,940	23,059	0.25	4,212	-2,273
Gapuwiyak	0	0.00	0	100	0.00	32	-32
Ikuntji	0	0.00	0	25,950	3.38	57,166	-57,166
Imanpa	0	0.00	0	0	0.00	0	0
Jilkminggan	134,765	6.72	195,158	40,950	3.26	55,161	139,997
Kaltukatjara	112,408	4.03	116,975	0	0.00	0	116,975
Kunbarllanjnja	37,353	0.34	10,004	15,924	0.27	4,543	5,461
Lajamanu	0	0.00	0	79,936	1.59	26,916	-26,916
Ltyentye Purte	32,563	0.74	21,485	38,683	1.25	21,097	388
Maningrida	0	0.00	0	25,162	0.23	3,939	-3,939
Marn Garr	58,540	2.58	74,883	56,393	3.49	59,028	15,855
Mataranka	11,973	0.39	11,445	2,706	0.13	2,266	9,179
Milingimbi	29,657	0.38	10,950	0	0.00	0	10,950
Milyakburra	0	0.00	0	0	0.00	0	0
Minjilang	54,763	2.92	84,767	46,744	3.72	63,034	21,733
Nauiyu Nambiyu	87,706	2.37	68,906	76,834	3.04	51,459	17,447
Nganmariyanga	71,080	2.10	60,929	61,702	2.60	44,111	16,818
Ntaria	0	0.00	0	3,000	0.09	1,507	-1,507
Numbulwar	0	0.00	0	0	0.00	0	0
Nyirranggulung	139,319	1.38	39,911	75,900	1.26	21,279	18,633
Nyirripi	0	0.00	0	0	0.00	0	0
Papunya	0	0.00	0	0	0.00	0	0
Peppimenarti	50,767	2.94	85,397	53,078	4.56	77,211	8,186
Pine Creek	40,322	1.03	29,997	31,832	1.04	17,579	12,418
Ramingining	7,203	0.13	3,769	8,965	0.23	3,945	-176
Tapatjatjaka	1,156	0.05	1,538	32,228	2.16	36,665	-35,126
Thamarrurr	453,445	2.44	70,687	146,361	1.18	19,917	50,770
Timber Creek	5,474	0.24	7,082	5,460	0.35	5,850	1,232
Tiwi Islands	953,302	5.27	152,804	564,717	4.60	77,960	74,844

Community	2004/2005			2003/2004			Difference
	Service Charges	Charging Effort Index	Incentive Grant After Index	Service Charges	Charging Effort Index	Incentive Grant After Index	
Umbakumba	39,375	0.97	28,203	27,042	1.02	17,279	10,924
Urapuntja	0	0.00	0	0	0.00	0	0
Walangeri Ngumpinku	0	0.00	0	2,691	0.11	1,804	-1,804
Wallace Rockhole	7,000	0.59	17,014	6,380	0.71	12,026	4,987
Walungurru	0	0.00	0	6,630	0.28	4,824	-4,824
Warruwi	23,985	0.84	24,445	6,256	0.31	5,268	19,177
Watiyawanu	309	0.02	490	0	0.00	0	490
Yirrkala	95,467	1.23	35,704	68,214	1.28	21,741	13,963
Yuelamu	0	0.00	0	0	0.00	0	0
Yuendumu	0	0.00	0	0	0.00	0	0
Yugul Mangi	0	0.00	0	0	0.00	0	0
	\$3,025,558		\$1,512,779	\$2,053,997		\$1,026,999	\$485,781

Appendix C

COMPARISON OF DISTRIBUTED SERVICE DELIVERY INDEX AND COMMUNITY GOVERNMENT STATUS COMPARISONS

Community	Distributed Service Delivery Index		Community Government Loading Status	
	2004/2005	2003/2004	2004/2005	2003/2004
Aherrenge	1.231	1.231	1.00	1.00
Ali Curung	1.000	1.000	1.00	1.00
Alpurrurulam	1.000	1.000	1.30	1.30
Amoonguna	1.000	1.000	1.00	1.00
Angurugu	1.000	1.000	1.30	1.30
Anmatjere	1.500	1.500	1.30	1.30
Aputula	1.000	1.000	1.00	1.00
Areyonga	1.000	1.000	1.00	1.00
Arltarpilta	1.079	1.079	1.30	1.30
Belyuen	1.000	1.000	1.30	1.30
Binjari	1.000	1.000	1.30	1.30
Borrooloola	1.000	1.000	1.30	1.30
Coomalie	1.003	1.003	1.30	1.30
Cox Peninsula	1.000	1.000	1.30	1.30
Daguragu	1.000	1.000	1.30	1.30
Elliott	1.000	1.000	1.30	1.30
Galiwinku	1.000	1.000	1.00	1.00
Gapuwiyak	1.000	1.000	1.00	1.00
Ikuntji	1.000	1.000	1.00	1.00
Imanpa	1.000	1.000	1.00	1.00
Jilkminggan	1.000	1.000	1.30	1.30
Kaltukatjara	1.000	1.000	1.00	1.00
Kunbarllanjnja	1.000	1.000	1.30	1.30
Lajamanu	1.000	1.000	1.30	1.30
Ltyentye Purte	1.000	1.000	1.30	1.30
Maningrida	1.000	1.000	1.00	1.00
Marngarr	1.000	1.000	1.30	1.30
Mataranka	1.000	1.000	1.30	1.30
Milingimbi	1.000	1.000	1.00	1.00
Milyakburra	1.000	1.000	1.00	1.00
Minjilang	1.000	1.000	1.00	1.00
Naiyu Nambiyu	1.000	1.000	1.30	1.30
Nganmarriyanga	1.000	1.000	1.00	1.00
Ntaria	1.000	1.000	1.00	1.00
Numbulwar	1.000	1.000	1.30	1.30
Nyirripi	1.000	1.000	1.00	1.00
Nyirranggulung	1.385	1.385	1.30	1.30
Papunya	1.000	1.000	1.00	1.00
Peppimenarti	1.000	1.000	1.00	1.00
Pine Creek	1.000	1.000	1.30	1.30
Ramingining	1.000	1.000	1.00	1.00
Tapatjatjaka	1.000	1.000	1.30	1.30
Thamarrurr	1.000	1.000	1.30	1.30
Timber Creek	1.000	1.000	1.30	1.30
Tiwi Islands	1.385	1.385	1.30	1.30
Umbakumba	1.000	1.000	1.00	1.00
Urapuntja	1.279	1.279	1.00	1.00

Community	Distributed Service Delivery Index		Community Government Loading Status	
	2004/2005	2003/2004	2004/2005	2003/2004
Walangeri Ngumpinku	1.385	1.385	1.30	1.30
Wallace Rockhole	1.000	1.000	1.30	1.30
Walungurru	1.000	1.000	1.00	1.00
Warruwi	1.000	1.000	1.00	1.00
Watiyawanu	1.000	1.000	1.30	1.30
Yirrkala	1.000	1.000	1.00	1.00
Yuelamu	1.000	1.000	1.00	1.00
Yuendumu	1.000	1.000	1.30	1.30
Yugul Mangi	1.103	1.103	1.30	1.30